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can only be changed by legislative action. This legislation was proposed to not only calm the fears

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of concerned citizens but to insure that the downtown area will be developed in accordance with an approved Master Plan for Downtown Columbia (Master Plan) which is still being drafted. Petitioner clarified that "[t]he goal of the proposed change is to maximize creative, acceptable urban design efforts for future development in New Town zoning districts [and] to ensure that future developments in the New Town zoning districts adhere to height limits that have been deemed acceptable during recent community-based Master Planning efforts." The proposed amendments are intended only as an interim measure and would "remain effective until the Master Plan for Downtown Columbia and implementation of New Town zoning changes are adopted." (Staff Report page 1)

The Petitioner referred to the week long County sponsored community charrette process (charrette) on downtown development that took place in the fall of 2005 which was well attended by citizens, county planners and community leaders. Petitioner noted that the previous County Council deliberately excluded as part of that process two projects, the 22 story WCI Plaza Tower (Plaza Tower) and The Cheesecake Factory, because at the time of the charrette both were already in the late stages of the development approval "process". The Plaza Tower project received Site Development Plan (SDP) approval in January 2006 (currently on appeal) and building permits in the spring of 2006. She emphasized that there is considerable citizen concern that the Plaza Tower approval at that height would set a bad precedent and will negatively impact development of the downtown area if it is not subject to this maximum height limitation before the adoption of the Master Plan. She also testified that although the Plaza Tower project was in "process" and had received SDP approval and building permits, the developers zoning rights had not vested. Petitioner asserted that this type of legislation was necessary and legally permissible, as a temporary interim measure, to allow a community-determined planning process to be completed to insure a future well planned downtown. She also noted that she did not know of any other project in the development approval pipeline that created the immediate need to seek these zoning amendments prior to the adoption of the Master Plan.

With regards to the setting of the 150 feet maximum height limitation, Petitioner acknowledged that there was no real community consensus or resolution on this issue as part of the charrette process and that the 150 feet height limitation was based in part on the existing tallest building in downtown. The intended impact is to limit the building height, including the Plaza Tower project, to a maximum of 150 feet during the this interim period, despite the fact that the

final draft of the Master Plan may or may not set a height limitation consistent with this legislation. As a result, Petitioner recognized that during the "interim" period, before the adoption of the Master Plan, any and all downtown development projects would be bound by this legislation and may be inconsistent with the adopted final Master Plan.

Petitioner also stated in her petition that the proposed zoning regulation amendments are in harmony with The 2000 Howard County General Plan's (General Plan), chapter on Community Conservation and Enhancement, Policy No. 5.3 to "promote new mixed use focal areas that are in scale and character with their context" and policy No. 5.7 to "insure infill development will be compatible with the existing neighborhoods." Petitioner reiterated that the community has great interest in achieving the most appropriate future redevelopment of downtown Columbia, and that the Master Plan be completed before significant changes or development occur in the downtown area.

Citizen Testimony

The Board received both extensive written and oral testimony via the public meeting process held on April 17 and May 24, 2007. There were 111 individuals representing themselves or on behalf of businesses or community organizations who signed in to give oral and written testimony over the two dates. (See attached Public Testimony List) To further encourage public participation and provide ample opportunity to comment, the Board kept the record open until June 1st, 2007, to allow for written submissions by the general public. The oral and written testimony was comprised of citizens from within and outside, the county, business leaders, community leaders, contract purchasers for the Plaza Tower, citizens who were downsizing or retiring or returning to the area, elected public officials, and attorneys for interested parties. The following is a general summary of all the testimony received.

Proponents Testimony

Proponents of ZRA-79 had several recurring themes. Fundamentally, their argument was that Columbia's physical structural environment should be of a human scale with a small town feel that continues its present character and maintains the status quo. Many stated that there were numerous exciting cities, like Paris, for example, that were vibrant and thriving with buildings in the mid-height range. Much concern was expressed by proponents that absent this height restriction, the "mediocrity of the built environment" would continue. Some contended that if the Plaza Tower were allowed to be built at its present height, it would create another mediocre building and would

also alter Town Center's character in such a way as to negatively impact the eventual Master Plan. Specifically, proponents stated that the openness and ambience of downtown Columbia and Town Center are threatened without height limitations that this legislation will protect. The imposition of a height limitation will have several positive effects; it will ensure environmental protection; prevent overwhelming the existing infrastructure; reduce the present and anticipated traffic congestion; prevent an unwanted increase in density, and prevents a piecemeal development of Town Center contrary to the Master Plan.

Nearly all proponents mentioned the need for the Master Plan to be finalized and adopted. Most stated that this legislation will allow the time to needed create the Master Plan. Many stated their hope that the Master Plan would permit a community inspired planning process that is creative and flexible. However, several proponents stated that the adopted Master Plan may have no height limitations or height limits higher or lower than the 150 feet maximum. A few proponents testified that all of Town Center must conform to the visions of the original founders.

With regard to the true impact of this legislation, the majority of the proponents agreed that ZRA-79 does little to no harm because of the legislation's sunset provision and the absence of any projects in the development pipeline. Most contend that even though the Plaza Tower is the only project impacted because its height approval exceeds the 150 feet maximum it is not enough justification to deny adoption of this legislation. Specifically, the proponents uniformly agreed with Petitioner that this project can be subjected to new legislation because the developers zoning rights have not vested.

Several proponents also emphasized that the opposition's concern that a change in zoning regulations late in the approval will cause prospective businesses to forgo opportunities in Howard County is unfounded due to Howard County's desirable location and economic diversity of it citizen's. Some also commented that this legislation honors a pre-election campaign promise to address citizen concern that the downtown development be in accordance with the Master Plan and reflect the need to have more community input in the zoning process which some considered flawed.

Opponents Testimony

Many of the Opponents of ZRA-79 addressed the negative impact that the imposition of building height limitations would have on the vibrancy of Town Center. To obtain a thriving, energized downtown area, it was stated that the design process must be flexible to allow for

creativity; building heights must be allowed to vary. A vibrant downtown area also requires a blend of commercial and residential development to ensure its success. To achieve the critical mass of people, the opponents stated, taller buildings are needed and appropriate. Opponents underscored the multiple policy benefits that taller buildings can accomplish such as attaining more density without reducing open space; responding to the market for more senior aged housing products; increasing affordable housing by expanding density and extending buildings vertically to permit a commercially viable product; encouraging an environmentally friendly lifestyle that includes maximizing density to create a pedestrian-oriented downtown and generating mass transit options.

Many others spoke of the need for a broader policy and planning perspective. They asserted that a legislative height limitation would unduly handcuff and hinder the creativity and flexibility needed to draft and implement the final Master Plan. In addition they stated that since Town Center serves the whole County and the region not just Columbia the opinions of non-Columbia residents should be incorporated. With respect to quality planning, numerous opponents emphasized that preset height limitations would also prevent architectural diversity. Some mentioned that the process should continue to follow the established NT zoning approval process and decide height limitation on a case-by-case basis where land-use, topography and environmental factors are also considered. The goal, it was stated, being to build a better city not a better suburb.

The remaining opponents' arguments include that the maximum height limit of 150 feet is arbitrary; legislation should not be used as a tool to address a specific situation, business or individual; the fear of change is pushing adoption of ZRA-79, yet change is inevitable; and that Columbia's ties to the past must not restrict its future. It was also stated that the restrictions on height are contrary to Jim Rouse's vision and some submitted indications of Rouse's intent to build a tall signature building. And lastly, height limitations will have the unacknowledged result of placing expansion pressure on the West as the supply of land falls and prices rise.

Planning Board Discussion

 The Board reviewed and evaluated the petition, testimony and the DPZ staff report. During its public work session on June 7, 2007, the Board discussed the arguments for and against ZRA-79.

During the course of two nights meetings the Board heard from a wide cross section of the community with varying views as to what the community wanted for Downtown Columbia. The Board discussed what encompasses "community" and determined that it included homeowners,

business owners, renters, residents, landowners, and concerned citizens. The Board stated that for ZRA-79 or any other amendments to the zoning regulations in general the decision should be based on what is best for the Howard County community as a whole and that it serves a legitimate government purpose or need. One group's views should not hold greater sway than another and this recommendation is intended to reflect a balancing of community views.

Consideration was given as to whether the height limitation of 150 feet was arbitrary. The Board recognized that the selection of 150 feet was tied to an existing building; however it had not been presented that this height was the optimal building height for every building. The Board determined that previous building heights were the result of market influences rather than a predetermined planning policy, housing needs and economic sustainability for the Town Center area.

The Board reviewed the existing process to determine whether height limitations were unattainable in the existing NT approval process. The Board concluded that the existing 42-year old approval process does in fact allow for the establishment of height limitations during the Comprehensive Sketch Plan (CSP) phase which is intended to establish the land uses and vision for the parcel by identifying locations of uses, infrastructure, open space and the setting of the development criteria which includes setting the height. This phase requires a formalized, quasijudicial public hearing that includes community testimony, the evaluation of studies and a comparison of the plan to approval criteria. The Board may approve the plan or change it or reject it entirely.

The Board discussed the role of the Charrette process as it relates to being a bellwether of community opinion. The Board concluded that substantial and conflicting testimony was given as to what the community feeling was on building height limitations for the NT district, and more specifically, the downtown area. Preferences varied by session and table. Furthermore as for being reflective of the community as a whole, while the turnout was initially good, attendance varied by session and one could not conclude that shorter buildings or even a limit of 150 feet was agreed to. Essentially, no community directive or recommendation on height limitations was reached or even appeared to be of great concern during the week long charrette despite knowledge that the Plaza Tower was in the late stages of the approval process.

In fact, the petitioner herself testified that the Plaza Tower project was intentionally left out of the Charrette process by the then County Council & County Executive because it was "in process" at the time. The Board concludes that this exclusion conveys deliberate intent for the Plaza

Tower to not be held to whatever regulations which would eventually be adopted via a Master Plan. In addition, there was sufficient testimony and correspondence that clearly indicates that this project had been originally presented to the Town Center Village Board on at least two separate occasions for input. In fact, the original plan was for a 30 story building that was lowered to 27 after community input and then 22 stories At the time of the Charrette, it was clear that this project was not only public, but had been debated, modified and received approval from the Town Center Village Board. If the community had insisted and consequently demanded that the Plaza Tower be included in charrette process or that the Master Plan address height limitations, the Board received no testimony to that fact. Therefore, the Board concluded that ZRA-79 was being proposed for the sole purpose of forcing the Plaza Tower to be reduced to a lower height and not necessarily to correct a zoning regulation or process flaw.

The Planning Board Recommendation & Supporting Rationale

Based on the foregoing reasons, the Board unanimously recommends that ZRA-79 be denied and that it be withdrawn.

First, the Board concluded that the NT zoning approval process, in place since 1965, is working. The review process is multi-layered and designed to encourage good planning. The process encourages citizen input and has ample opportunities for their concerns to be heard and the issues addressed at the earlier stages so that the outcome is assured, costs are effectively managed, and projects get underway in a relatively timely fashion. The Board concluded that ZRA-79 is not about the failure of the planning process or a lack of authority to institute case-by-case height restrictions but instead is the dissatisfaction of a lone group to receive the outcome it desired. Added to this, the acknowledgment that there are no other potentially affected projects in the development approval pipeline creating a need to amend the NT zoning regulations. Therefore, the Board concluded that there is no legitimate government purpose served to require the adoption of ZRA-79 when the multi-layered review process in place is working and the Master Plan's adoption is close at hand.

Second, the Board concluded that ZRA-79 preempts the currently ongoing judicial review process. Those opposed to the SDP approval of the Plaza Tower filed their appeal and the Board felt strongly that the legal process should be left to work to its conclusion. The Board could identify no legitimate or compelling reason to essentially subvert the administrative appeals process by

amending the zoning regulations that may ultimately render the issue moot.

Third, the flexibility and creativity of the design process needed for a successful Master Plan would be eliminated. With the adoption of a pre-determined height limit that is not the result of a case-by-case analysis; the land use policy goals outlined in the General Plan would be unduly restricted. Consequences would include negative impacts on environmentally friendly amenities like open space, pedestrian walk-ability, on density, traffic congestion and architectural design and viewscape.

Fourth, the Board determined the ZRA-79 conflicts with the General Plan, Policy 5.5 which states "Encourage Downtown Columbia's continuing evolution and growth as the County's urban center". Specifically identified in the General Plan is the need for more downtown residential units to increase the number of people living downtown in order to maintain activity and support the businesses located there after normal office hours. Also recognized is the need to encourage property owners to seek vertical mixed uses like residential for Lakefront redevelopment as well as infill sites. Moreover, the General Plan calls on property owners to seize advantage of the current dynamic economic climate with buildings either alone or in combination that should be redeveloped for higher intensity uses. ZRA-79 inhibits and presents a barrier to the accomplishment of these goals by reducing the optimal outcome of the process by limiting unnecessarily a significant factor in building use and design.

The Petitioner's claim that the legislation is in harmony with the General Plan Policy 5.7," Ensure infill development will be compatible with existing neighborhoods" has been incorrectly applied. The policy is directed to infill in residential areas; it seeks to include pre-submission community meetings, compatible landscaping, forest conservation buffers, pedestrian connections and increased perimeter setbacks in subdivisions that differ from adjacent development in use or intensity; and calls for the consideration of design flexibility in the infill area in order to achieve additional open space or amenities (General Plan page 189). It is not intended to support height limitations. In addition, the use of General Plan Policy 5.3 "Promote new mixed use focal areas that are in scale and character with their context" is also misplaced. The policy is clearly oriented to the establishment of focal areas in new mixed use developments in the Mixed Use Districts and Transit-Oriented Mixed Use Centers and not a lone, small-sized parcel or in the New Town zone.

Fifth, with respect to skyline and architecture, the Board has determined that ZRA-79 would result in mediocre architecture with buildings of similar heights that as one resident said in testimony

was "a train garden with all buildings and trees the same height." What is of greater concern to the Board is the architectural character of the buildings, the Board believes that rather than height limitations, architectural guidelines could be developed to permit design balances individuality and character.

Sixth, the Board considered, the role of the "public's" wishes which was often referred to during testimony. The Board concluded that the Charrette process did not yield a consensus or a mandate on absolute height limitations in NT or the downtown area. The election was not a mandate either for there are many reasons for individuals casting a vote. Furthermore, more individuals provided testimony opposing ZRA-79 than those did for it. (See Public Testimony List) There was little to indicate that the height restrictions were the will of all the people

Seventh, the Board has determined that the 150 feet height limitation is arbitrary. Using the height of the existing tallest building (Merrill Lynch) is a rudimentary and simplistic justification. As the benchmark, the 150 feet height does not consider other factors that contribute to height appropriateness such as building size, location, site topography, population density needs, the project's commercial viability, or the market's influences and ability for the market to sustain buildings without high vacancy rates.

Eighth, ZRA-79 is being introduced for the sole purpose of stopping the Plaza Tower project. Witness after witness stated again and again that this legislation when combined with ZRA 83 is the only way to stop construction outside of the administrative and judicial review process. ZRA-79's intent is punitive and is not an issue for solving any problem encountered with the remaining NT zoned land. Yet it is a regulation tied to the entire NT zone and therefore would have ramifications on any other future projects regardless of the adoption of ZRA-83. With the pending release of the Master Plan for public scrutiny and the public process by which it will be evaluated and adopted, the Board again concludes there is no legitimate government purpose to justify temporarily amending the zoning regulations which effectively only serves one purpose; to stop the Plaza Tower project that followed the well established development review process for NT zoning. In fact, ZRA-79 inhibits the County's ability to deal with and guide growth.

Planning Board Recommendation

Mr. Rosenbaum made the motion to recommend that ZRA-79 be denied. Mr. Grabowski seconded the motion. Ms. CitaraManis made the motion that the first motion be amended to include

1	the additional recommendation that the legislation also be withdrawn. Mr. Rosenbaum accepted the
2	amendment. The amended motion passed by a vote of 4 to 0.
3	For the foregoing reasons, the Planning Board of Howard County, Maryland, on this _/٩೭
4	day of July, 2007, recommends that ZRA-79, as described above, be DENIED and WITHDRAWN .
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10	David Grabowski, Vice-Chair
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16	Ramsey Alexander
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18	ATTEST:
19	park s. b. well.
20	Marsha S. McLaughlin, Executive Secretary
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7/20/2007

T.\Shared\Director's Office\Lisa K\PB\041707 hearing testimony list

Public Testimony List Planning Board Meeting on ZRA 79 and ZRA 83 April 17 and May 24, 2007

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T.\Shared\Director's Office\Lisa K\PB\041707 hearing testimony list

Public Testimony List Planning Board Meeting on ZRA 79 and ZRA 83 April 17 and May 24, 2007

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	Columbia	Columbia	Columbia	Clarksville	Columbia	Baltimore	Silver Spring	Reisterstown	Reisterstown	Columbia	Columbia	Columbia	Columbia	Cotumbia	Columbia	Columbia	Columbia	Columbia	Columbia	Columbia		Columbia	Ellicott City	Columbia	Fillion# City	Ellicott City	Ellicott City	Columbia	Columbia	Fulton	Columbia	Columbia	Columbia	Columbia	Columbia	Ellicott City	Burtonsville	Columbia	Columbia	Columbia	Columbia
Address	5070 Whetstone Road	5223 Patriot Lane	5188 Even Start Place	11322 Old Hopkins Road	10215 Wincopin Circle	501 W. University Blvd, 2B	8203 Cedar Street	102 Sunnydale Way	102 Sunnydale Way	10215 Wincopin Circle		0111 Bringer Bin Court	Beginning of Public Testimony on May 24, 2007	7457 Swan Point Way	7457 Swan Point Way	5365 Chase Lions Way	6135 Scarborough Way	9250 Red Cart Court	10359 Bascan Circle	10313 Wilde Lake Terrace		5100 Domer Hall Day	2011 Bower I oke Court	10205 Wincopin Circle	5100 Dorsev Hall Drive	10215 Wincopin Circle	5300 Dorsey Hall Drive	11741 Morningmist Lane	6333 Frostwork Row	11807 Bara Sty. Lane	10729 Evening Wind Court	5145 Homecoming I ane	10205 Wincopin Circle	5010 Eliots Oak Road	10206 Wincopin Circle #301	3125 Paulskirk Drive	3909 National Drive, Ste 250	11204 Silver Tree Place	10477 Gray Owl Garth	10009 Marie	10023 Wapie
tast East	Scott	Coltri	Glaser	Cooper	Fehrs	Moser	Tucker	Rew	Sellem	Rowe	Hackbarth	Grandall	blic Testimon	Wing	Wing	Cooper	Thiebaux	Mugane	Glick	Barker		Malone	Martin	Broida	ьб	Lastner	Adams	Kondo	Nicholson	leffrey	Eigles	McGonigal	Stolle	Maier Rose		Beltram	Gutschick	Coyle	Kirsch	Cox d	300
99.	43 Thomas	44 Alan	45 David	46 Jeff	4 / Kebecca	48 Melanie	49 Ellen	50 Mary Ann	51 Alain	52 Bill	53 Margaret	55 Christine	Beginning of Pul	56 Ann	57 Tom	58 Sally Ann	59 H. Jean	60 Bridget		62 George	OS IMISSING	65 Richard	66 Frank	67 Joel	68 Sang	69 Jeff	70 Alec	71 Ursula	73 Pay	74 Roh	75 Hank	76 John	77 Joanne	78 Jacqueline	79 Gail	80 Angela	Carl	22	83 Philip	85 Michael	86 Mary

Public Testimony List Planning Board Meeting on ZRA 79 and ZRA 83 April 17 and May 24, 2007

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<u>7</u>	Last	Address	<i>हे</i>	State	S diZ	upport	Support Oppose but did not	not Speaking For	Written	Cede Time to
				The state of the s			S) deak			
87 Ron	Meliker	10146 Maxine Square	Ellicott City	MD	21042	-	×		×	
88 Gary	Coyle	11204 Silver Tree Place	Columbia	Q₩	21044	×		A PART OF THE PART		#82 Cindy Coyle
89 Charles	McMahon	10275 Little Patuxent Parkway	Columbia	Ð	21044		×	GGP		#95 - Charles McMahon
90 Caroline	Sherman	6030 Watch Chain Way	Columbia	Q₩	21044		×	TOTAL PROPERTY AND ADDRESS OF THE PROPERTY ADDRESS OF THE PROP	×	
91 Dennis	Lane	8144 Winding Ross Way	Ellicott City	Q₩	21043		×	Emerson Holdings, LLC	×	A STREET, A STRE
92 MISSING		The second secon						- Programme Marcala		**************************************
93 Ann	Ivester	10315 Wilde Lake Terrace	Columbia	QM	21044		×		×	7,000
94 David	Yungmann	14750 Addison Way	Woodbine	Q₩	21797		×		×	
95 Mark	Thompson	4250 Blue Barrow Ride	Ellicott City	ΩM	21042		×	GGP	×	Time from #89
96 Paul	Kraft	2212 Siena Way	Woodstock	ΔW	21163		×	Clydes of Columbia	×	***************************************
97 Mark	Bishoff	10331 Wilde Lake Terrace	Columbia	MD	21044		×			
98 David	Barrett	5038 Stevens Forest Road #222	Columbia	QΣ	21045		×		×	Wilder
99 Cole	Schnorf	4612 Willowgrove Drive	Ellicott City	MD	21042		×		×	
100 David	Lynch	6329 Sea Way Drive	Columbia	JUD			×	William In the Control of the Contro	×	
101 Stuart	Chandler	8922 Rosewood Way	Jessub	QΜ	20794		×		×	
102 Rakesh	Patel	10420 Swift Stream Place, Apt. 110 Columbia	Columbia	₽	21044		×		×	The state of the s
103 MISSING			- Proposition of the Proposition					The state of the s		
104 Linda	Odum	10129 Hyla Brook	Columbia	Q <u>V</u>	21044		×	PHISPHAN CO.	×	
105 Ron	Brasher	5560 Sterrett Place, Ste. 300	Columbia	Q₩	21044		×	- PRESIDE TANK TERM		particular description of the second
106 Mark	Cissell	11813 Tall Timber Drive	Clarksville	MD	21029		×	Howard County Chamber	×	100400000000000000000000000000000000000
								Coalition for Columbia's		
107 Alan	Klein	11006 Wood Elves Way	Columbia	g	21044	×		Downtown	×	Time from #82, 83, 88, 92
108 James	Lano	10275 Little Patuxent Parkway	Columbia	QΜ	21044		×	GGP	×	The state of the s
109 David	Forester	11023 Thistle Brook Court	Columbia	ΔM	21044		×			
110 Alan	Deutch	6301 Bright Plume	Columbia	QΣ	21044		×		×	**************************************
111 Steve	Shipp	1211 Wincopin Circle	Columbia	ΔM	21044		×	Lemmar	×	